

**Referral of Regional Spatial Plans (RTRW)
by Analytical Hierarchy Process (AHP) Method
(Case study: East Kalimantan Province)**

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Key words: Regional Spatial Plans, Alternativechoice, AHP

ABSTRACT

Province of East Kalimantan is the center of the activities of many parties, ranging from industrial sector, agriculture, forestry, mining, and also the center of economic activities of society. Spatial planning activities should be based on a land allotment notice constraints. In the spatial planning process required a study related to the ability/general land suitability and land suitability studies for a variety of special designation

The Regional Spatial Plans (RTRW) which is not in accordance with the suitability of land, will result in damage to the land. A direction for land use spatial planning using qualitative and quantitative methods for help existing problems. For data analysis using 2 methods, the first to determine the availability using Geographic Information System (GIS) and to determine the needs of land using AHP method (Analytical Hierarchy Process). The method of AHP are designed with 4 kinds of alternative: no. 1, the priority order of mining, Agriculture, Plantation, Forestry ; no. 2, the priority order of Agriculture, Plantation, Forestry, Mining; no. 3, the priority order of Plantation, Forestry, Mining, Agriculture; no. 4, the priority order of Forestry, Mining, Agriculture, Plantation. Alternative analysis enrollment of stakeholder preference of society, governments and investors. The criteria used include the social, economic, and environmental aspects.

Expected results of this study are as follows optimization of land use in the province of East Kalimantan by existing land suitability and analysis of Regional Spatial Plans (RTRW) with AHP method.

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1. INTRODUCTION

1.1 Background

Spatial planning is a system of spatial planning processes, space utilization and control of the utilization of space. Spatial planning is needed to overcome the competition and conflict between different utilization within a limited area. Spatial plans that do not comply with the suitability of land, will result in damage to the land.

Environmental degradation and water quality in the Mahakam river basin region has not managed optimally due to use of land which can be viewed from upstream to downstream waters of the Mahakam river had the density of matter content (TDS and TSS) with higher TSS concentrations exceed the standard threshold of 50 mg / l (Susilowati 2010, Susilowati 2007, Susilowati 2006, Estiaty, 2006).

Poor baseline data characteristic for planning and management of the Mahakam river basin and the absence of reference Detailed Spatial Plan (RDTR) arrangement resulted in unplanned land use and environmental damage (Harijono in Susilowati 2010). With such a complex problem, a method which looks at qualitative and quantitative aspects was needed. Method of Analytical Hierarchy Process (AHP) is helping to solve complex problems with the structuring of a hierarchy of criteria, interested parties, results and by attracting a variety of considerations in order to develop a weight or priority.

1.2 Problem Statement

- "How to apply the AHP (at what stages and what for) for spatial planning? "
- "What are the benefits of AHP for the spatial planning?"

1.3 Hypothesis

AHP method can be applied in spatial planning to produce a better regional spatial planning.

- Generation of alternative (scenario analysis).
- Accommodate the preferences of stakeholders.
- To conduct the analysis with more criteria's.

1.4 Research Aim

This study aims at Referral of Regional Spatial Plans (RTRW) by Analytical Hierarchy Process (AHP) Method with case study East Kalimantan Province.

2. RESEARCH EXECUTION

2.1 Description of Research Area

East Kalimantan province has an area of approximately 198.441 km² of land and sea management area around 10.216.57 km², which is divided into 10 counties and four cities. Province of East Kalimantan are generally composed of mountains and hills in most of its area (Propinsi Kalimantan Timur,2010).

2.2 Implementation

In the hierarchy of optimal land use, there are several actors in decision-making for spatial planning in East Kalimantan province, namely: government, communities and investors. Then for an alternative choice in this research consists of several scenarios, which are the priority mining, agriculture priorities, priorities for plantation and forestry priorities. Criteria in this study consists of social, economic and environmental, which respectively - each criterion has a positive impact (+) and negative.

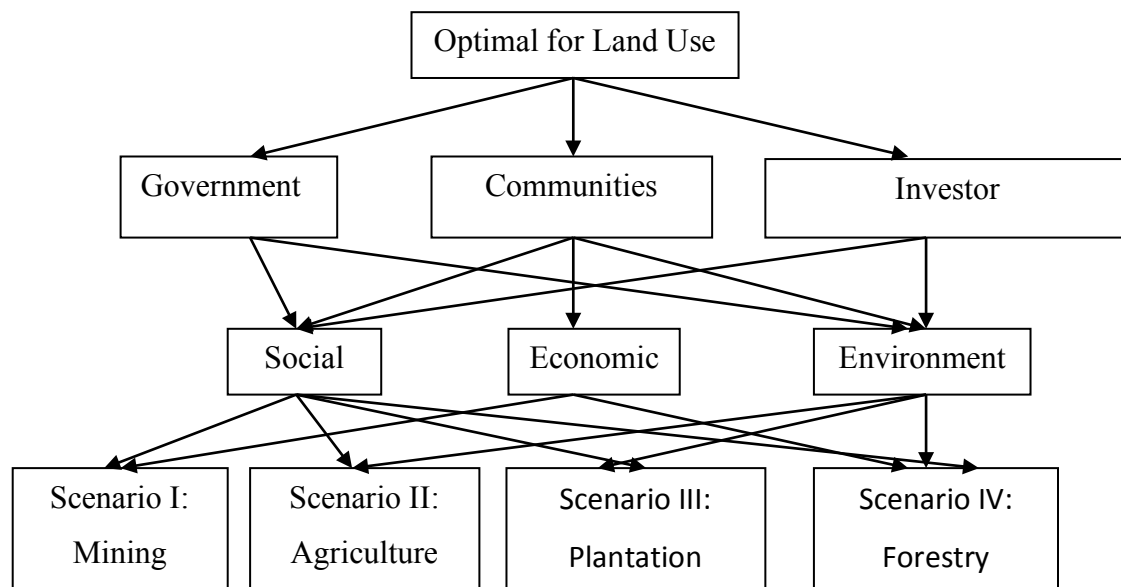


Fig 1. Optimization Hierarchy for Land Use

3. RESULT AND DISCUSSION

3.1 The Regional Spatial Plans

Spatial planning in East Kalimantan Province Area only based land suitability and environmental capacity that results in East Kalimantan Spatial. Based on Regulation of the Minister of Forestry of the Republic of Indonesia *No.P.50/Menhut-II/2009* adjustment process of forest functions and spatial called synchronization. Basically the changes made to get a more harmonious environment, sustainable and fair. East Kalimantan synchronization consists of two types:

- Based on the beginning of regional spatial plans
- Based on the end of regional spatial plans

Table 1. The Regional Spatial Plans

THE BEGINNING OF REGIONAL SPATIAL PLANS		THE END OF REGIONAL SPATIAL PLANS	
Regional Spatial Plans	(%)	Regional Spatial Plans	(%)
Non-Forestry Cultivation Area (KBNK)	26.29	Non-Forestry Cultivation Area (KBNK)	39.63
Forestry Cultivation Area (KBK)	49.94	Forestry Cultivation Area (KBK)	32.66
Protected Area	23.46	Protected Area	27.25
Watersheds	0.41	Watersheds	0.41
Total	100	Total	100

In regional spatial plans an increasing number of KBNK is 13.34%. The beginning of regional spatial plans located in Kodya Tarakan, Kabupaten Kutai Barat, Kodya Samarinda and the end of regional spatial plans located in Kodya Tarakan, Kabupaten Kutai Barat, Kodya Samarinda, Kabupaten Penajam Paser Utara.

3.2 Spatial Planning of Environmental Carrying Capacity

Table 2. Critical Land

CRITICAL LEVEL	AREA (Ha)	%
Not Critical	2,553,753.66	13.14
Rather Critical	8,510,773.93	43.80
Potential Critical	7,367,163.60	37.91
Critical	994,586	5.12
Very Critical	5,352.45	0.03
Total	19,431,629.79	100.00

Critical land obtained from the slope, soil, Land cover, and precipitation. By knowing the value of fl and loss (erosion) with the Universal Soil Loss Equation (USLE) to predict the level of criticality land (Wijanarko, 2010). In the beginning of regional plans, critical land was dominated by the Non-Forestry Cultivation Area (KBK) and Forestry Cultivation Area (KBNK) with a rather critical area of KBK 26.92% and KBNK 9.02%. In the end of regional plans critical land dominated by the Non-Forestry Cultivation Area (KBNK) and Forestry Cultivation Area (KBK) with a rather critical area on KBK 20.8% and KBNK 13,34%. This

needs to be closely controlled, because there are potentials of damage to the environment even if there is an increasing area of approximately 1, 80% of protected areas.

Table 3. Regional Spatial Plans of Critical Land (%)

Critical Level (%)	THE BEGINNING OF REGIONAL SPATIAL PLANS					THE END OF REGIONAL SPATIAL PLANS				
	Non Forestry Cultivation Area (KBNK)	Forestry Cultivation Area (KBK)	Protected Area	Watersheds	Total	Non Forestry Cultivation Area (KBNK)	Forestry Cultivation Area (KBK)	Protected Area	Watersheds	Total
Not Critical	6.78	4.28	1.13	1.77	13,96	7.66	3.31	1.22	1.77	13.96
Potential Critical	5.53	17.33	14.56	0.04	37,46	6.78	14.45	16.19	0.04	37.46
Rather Critical	9.02	26.92	7.41	0.05	43.4	13.34	20.8	9.21	0.05	43.4
Critical	4.06	0.93	0.07	0.02	5.07	4.06	0.93	0.07	0.02	5.07
Very Critical	0.08	0.03	0	0	0.11	0.08	0.03	0	0	0.11
Total	25.47	49.48	23.17	1.88	100	31.91	39.52	39.52	1.88	100

3.3 Spatial Planning of Land Suitability

Table 4. Regional Spatial Plans of Land Suitability (Hektare)

Comodities	THE BEGINNING OF REGIONAL SPATIAL PLANS					THE END OF REGIONAL SPATIAL PLANS				
	Non Forestry Cultivation Area (KBNK)	Forestry Cultivation Area (KBK)	Protected Area	Watersheds	Total	Non Forestry Cultivation Area (KBNK)	Forestry Cultivation Area (KBK)	Protected Area	Watersheds	Total
Agriculture										
N	3,564,930.87	8,649,013.00	4,356,485.06	35,134.40	16,605,563.34	4,449,084.98	6,996,066.74	5,122,922.60	35,187.49	16,603,261.81
S	1,548,579.98	1,021,757.75	231,725.97	24,002.75	2,826,066.45	1,869,347.88	715,648.97	219,310.19	24,060.94	2,828,367.98
Total	5,113,510.86	9,670,770.75	4,588,211.03	59,137.16	19,431,629.79	6,318,432.86	7,711,715.71	5,342,232.79	59,248.43	19,431,629.79
Plantation										
N	2,094,711.55	3,018,921.25	3,808,489.48	28,080.25	5,931,281.28	2,353,282.80	5,346,780.84	4,519,933.28	28,073.65	12,248,070.57
S	3,018,921.25	3,640,922.40	733,345.05	55,677.32	7,448,866.02	3,917,694.42	2,699,342.42	776,102.09	55,762.96	7,448,901.88
Total	5,113,632.80	9,692,405.00	4,541,834.54	83,757.57	19,431,629.79	6,270,977.22	7,780,780.60	5,296,035.37	83,836.60	19,431,629.79
Mining										
N	2,693,957.18	6,389,308.66	3,876,604.70	63,647.52	13,023,518.06	3,106,216.19	5,346,780.84	4,505,436.96	63,726.54	13,022,160.53
S	2,334,633.79	3,182,682.73	874,121.49	16,673.71	6,408,111.73	2,940,213.13	2,447,880.17	1,004,702.23	16,673.72	6,409,469.25
Total	5,028,590.96	9,571,991.40	4,750,726.19	80,321.23	19,431,629.79	6,046,429.32	7,794,661.02	5,510,139.19	80,400.27	19,431,629.79
Forestry										
N	2,238,845.97	6,580,773.65	3,989,639.84	22,351.4	12,831,610.86	2,591,863.22	5,493,863.34	4,723,558.27	22,326.03	12,831,610.86
S	2,902,474.78	3,071,106.66	602,034.79	24,402.7	6,600,018.93	3,684,064.92	2,261,332.43	630,218.88	24,402.7	6,600,018.93
Total	5,141,320.75	9,651,880.31	4,591,674.63	46,754.10	19,431,629.79	6,275,928.14	7,755,195.77	5,353,777.15	46,728.73	19,431,629.79

In the beginning of regional plans, there is the potential suitability accordingly (Suitability) with an area of 1,548,579.98 ha for KBNK and 1,021,757.75 on KBK for agricultural commodities. Agricultural commodities have the potential suitability of land with an S area 3,018,921.25 ha of KBNK and 3,640,922.40 ha of the KBK. Mining commodities have the potential suitability of land with an S area 2,334,533.79ha for KBNK and 3,182,682.73 ha of KBK. Commodity forestry land suitability with an S area and 3,071,106.66 ha for KBNK and 2,902,474.78 ha of KBK.

In the end of regional plans also have the potential suitability accordingly (Suitability), which increased the area of 1,869,347.88 ha in KBNK and decreased to 715,648.97 ha for agricultural commodities on KBK. For agricultural commodities have increased the potential for land suitability with an S area 3,917,694.42 ha in KBNK and decreased to 2,699,342.42 ha on KBK. And for mining commodities have the potential suitability of land with an S area and KBNK 2,940,213.13 ha and 2,447,880.17 ha on the KBK. Commodity forestry land

suitability with an S area and KBNK 3,648,064.92 ha and 2,261,332.43 ha for KBK. Development of an area of cultivation was possible, driven by the suitability for a particular commodity but must still pay attention to carrying capacity of land.

3.4 AHP Method for Referral Spatial Planning

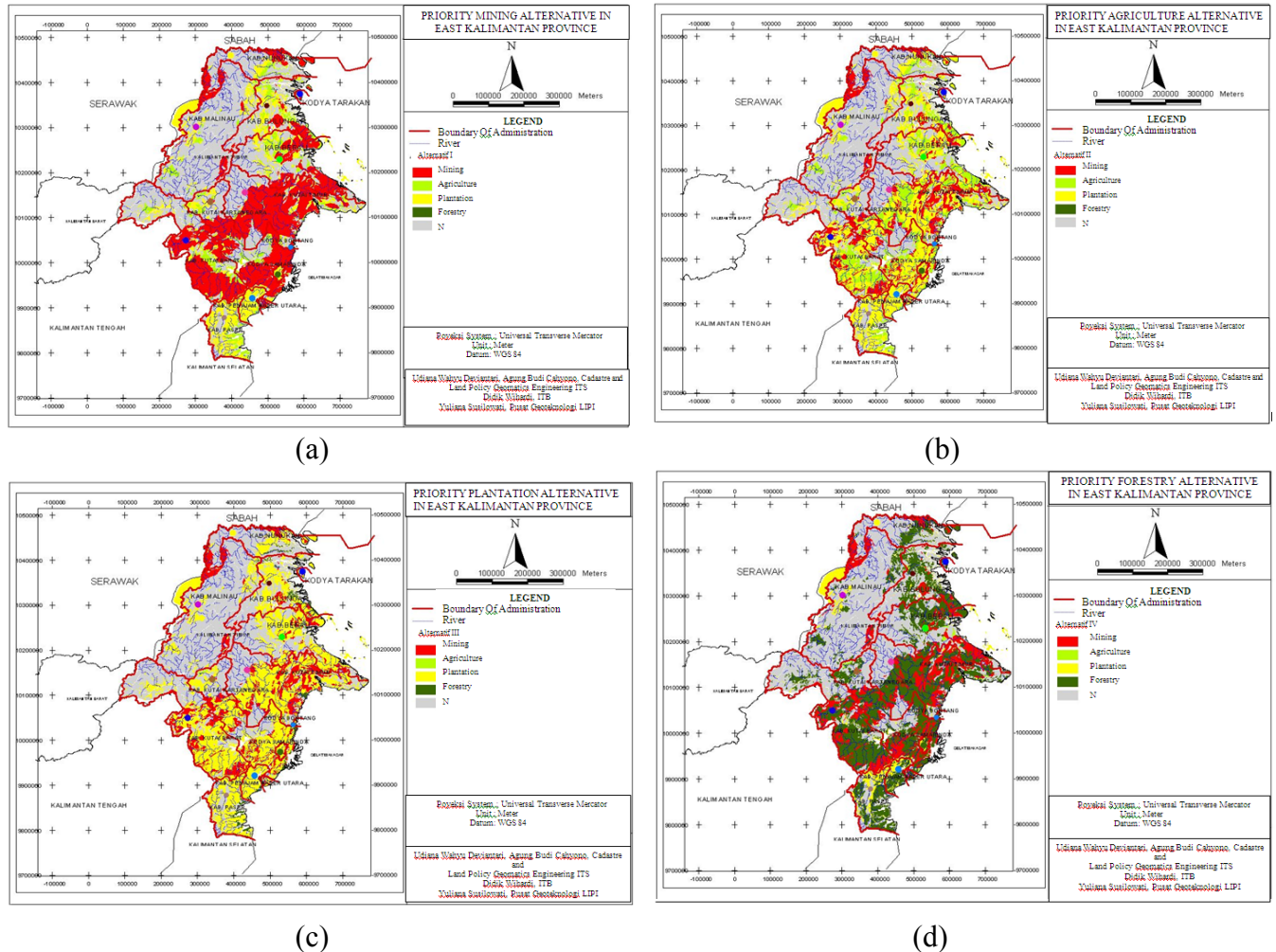


Fig 2.(a) Scenario I (Mining Priority); (b) Scenario 2 (Agriculture Priority); (c) Scenario 3 (Plantation Priority); (d) Scenario 4 (Forestry Priority)

In the hierarchy of optimal land use, there are several actors in decision-making for spatial planning in East Kalimantan province, namely: government, communities and investors. Then for an alternative choice in this research consists of several scenarios, which are the priority mining, agriculture priorities, priorities for plantation and forestry priorities. Criteria in this study consists of social, economic and environmental, which respectively - each criterion has a positive impact (+) and negative (-).

Table 5. (a).Commodity-Land Suitability; (b) Commodity-Forestry Area; (c)Commodity-Non forestry Cultivation Area; (d) Commodity – No Critical Land; (e) Commodity –Critical Land

Commodity	Land Use	Land Suitable (%)			
	%	Scenario I	Scenario II	Scenario III	Scenario IV
Mining	0.17	30.37	11.19	11.29	13.85
Agriculture	7.38	6.53	13.11	0.15	0.38
Plantation	1.3	14.94	27.54	39.05	5.2
Forestry	72.67	0	0	1.34	32.41

(a)

Commodity	The End Of Regional Spatial Plans (forestry Area) (%)			
	Scenario I	Scenario II	Scenario III	Scenario IV
Mining	27.57	8.52	8.85	11.49
Agriculture	5.25	12.57	0.3	0.71
Plantation	12.48	24.21	34.47	3.47
Forestry	0	0	1.68	29.63

(b)

Commodity	The End Of Regional Spatial Plans (Cultivation of no forestry Area)(%)			
	Scenario I	Scenario II	Scenario III	Scenario IV
Mining	4.3	2.88	2.9	3.14
Agriculture	0.84	1.07	0.06	0.12
Plantation	1.37	2.55	3.41	0.45
Forestry	0	0	0.15	2.81

(c)

Commodity	No Critical Land(%)			
	Scenario I	Scenario II	Scenario III	Scenario IV
Mining	9.51	3.45	3.62	4.29
Agriculture	5.78	10.34	0.15	0.31
Plantation	3.22	4.72	13.66	0.96
Forestry	0	0	1.08	12.94

(d)

Commodity	Critical Land(%)			
	Scenario I	Scenario II	Scenario III	Scenario IV
Mining	20.86	7.74	7.67	9.56
Agriculture	0.75	2.77	0	0.07
Plantation	11.72	22.82	25.4	4.24
Forestry	0	0	0.26	19.47

(e)

For each area scenario can be analyzed as follows:

- On the overall mining area to the priority of I, the results obtained are mining remains a priority I. Meanwhile, for agricultural priority I, the results obtained from agriculture is not a priority option I (minority).
- In the scenario I (mining priority), mining commodities located in the critical area of 20.86% and is located in RTRW (cultivated areas) amounted to 27.37%.
- In scenario II (agriculture priority), agricultural commodities are located in critical lands amounted to 2.77% and is located in RTRW (cultivated areas) amounted to 12.37%. While the commodities that dominate in the second scenario is a plantation. Commodity plantation located in critical lands at 22.82% and is located in RTRW (cultivated areas) amounted to 24.21%.
- In scenario III (plantation priority), plantation commodities located in critical lands amounting to 25.40% and is located in RTRW (cultivated areas) amounted to 34.47%.
- In scenario IV (forestry priority), forestry commodities located in critical lands amounting to 19.47% and is located in RTRW (cultivated areas) amounted to 32.41%.

For each scenario based on average stakeholder can be analyzed as follows:

- In the mining priority located in critical lands that are not favorable outcome or impact (-).

- b. In priority agricultural land located in the critical gain a favorable outcome or impact (+). And priority of which is located in agriculture RTRW obtain a favorable outcome or impact (+).
- c. On priority estates located in critical lands, land suitability, and not critical RTRW unfavorable outcome or impact (-).
- d. In forestry priorities, located in critical lands, land suitability, and not critical RTRW obtain a favorable outcome (+).

4. CONCLUSION

AHP method can be applied in spatial planning to produce a better spatial Plan do:

- Presenting the results of calculations of several alternative scenarios based on social criteria, and considering the economic and environmental preferences of all stake holders.
- Allows to generate RTRW by considering preferences of all stake holders and to optimize land use to be economically optimal, in the use of sustainable and socially equitable.

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